# STATE OF MONTANA MULTI-HAZARD MITIGATION PLAN & STATEWIDE HAZARD ASSESSMENT

#### **2018 UPDATE**



Montana Disaster and Emergency Services State Hazard Mitigation Officer: Nadene Wadsworth

## Why are we doing this?



## Why are we doing this?



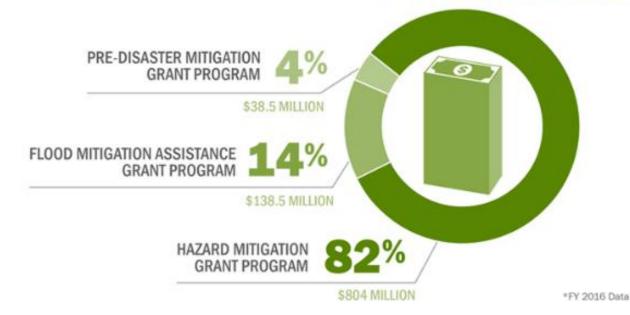
## Mitigation Minute

In 2016, nearly

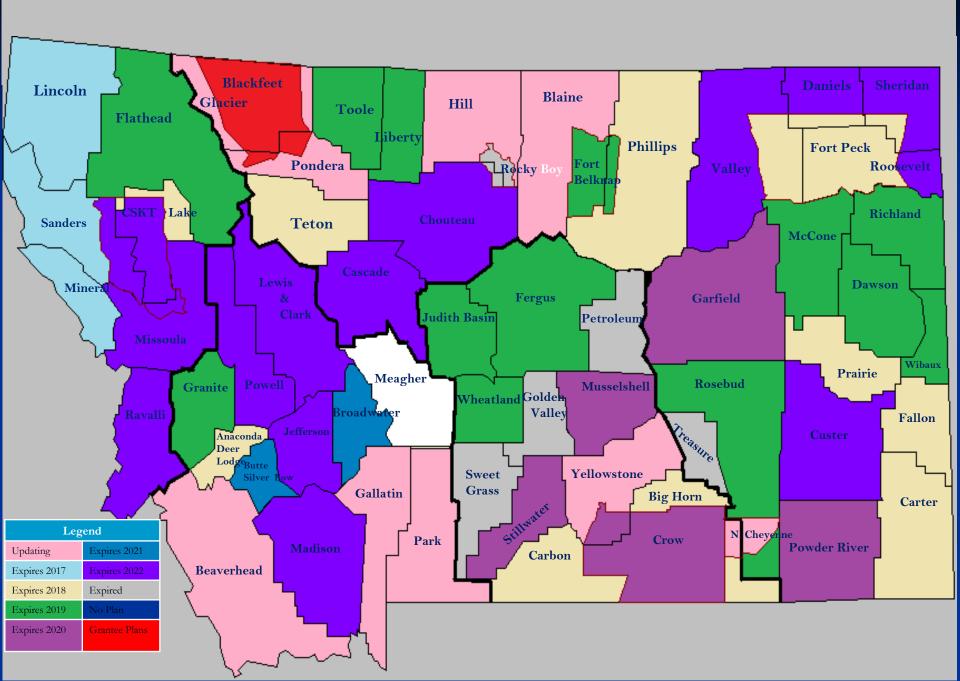
# ONE BILLION DOLLARS in Pre- and Post-Disaster

#### **Hazard Mitigation Assistance Grants**

was delivered to states, tribes, and communities that will result in mitigation actions that reduce risk

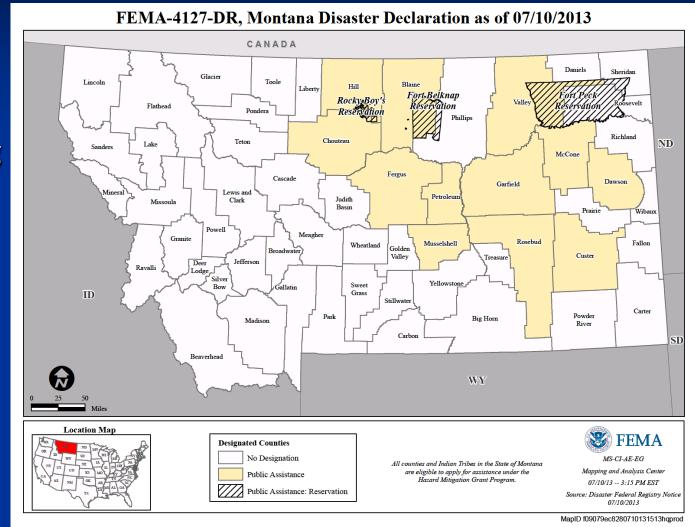


#### State of Montana Mitigation Plan Status



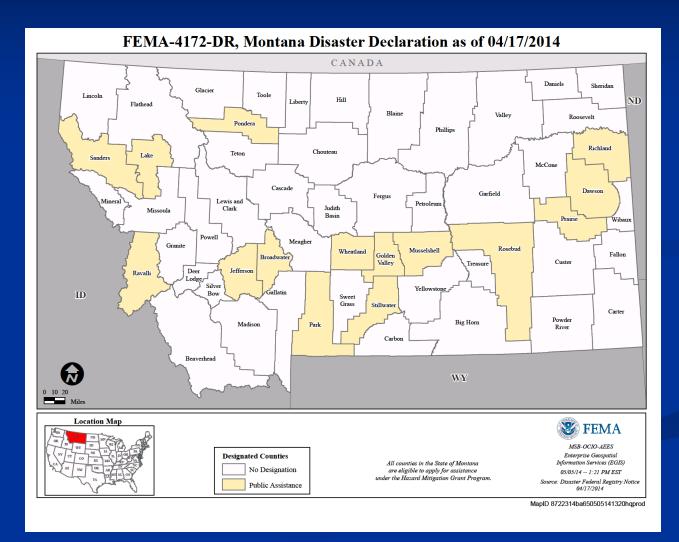
#### PRESIDENTIAL DISASTERS SINCE 2013

- 7/10/2013 -FEMA 4127-DR
  - Rain flooding
  - \$293,753 in Hazard Mitigation Grant funds



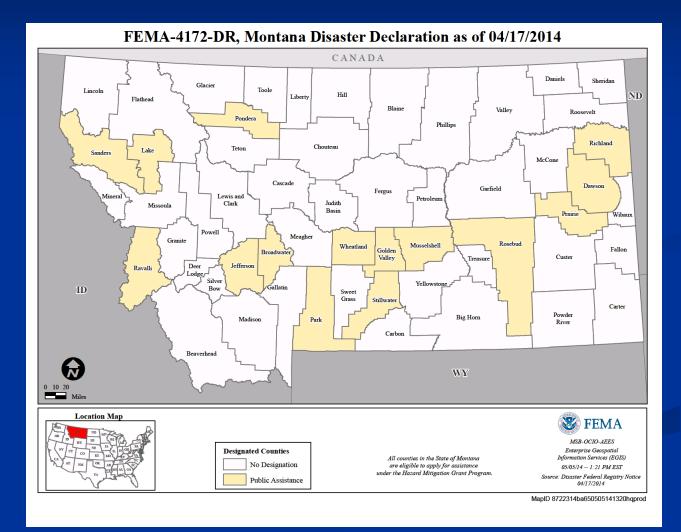
# PRESIDENTIAL DISASTERS SINCE 2013

- 4/17/2014 –FEMA –4172-DR
  - Ice jam and flooding
  - \$122,419 in Hazard



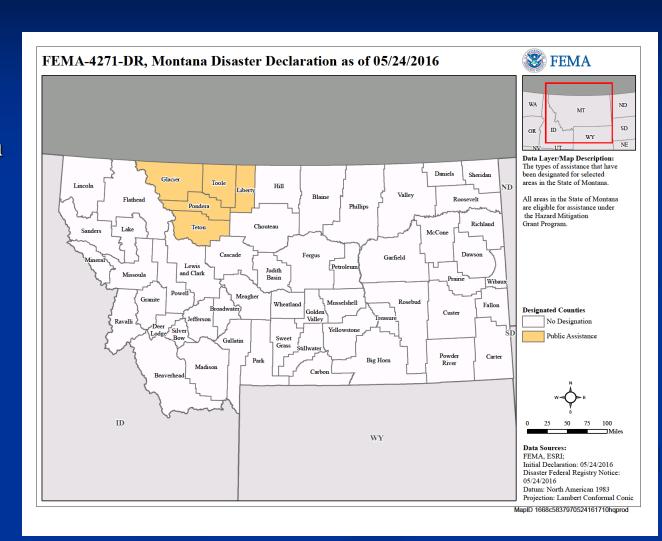
# PRESIDENTIAL DISASTERS SINCE 2013

- 10/10/2014 –FEMA 4198-DR
  - Severe storm straight line winds
  - \$177,773 in Hazard Mitigation Grant funds



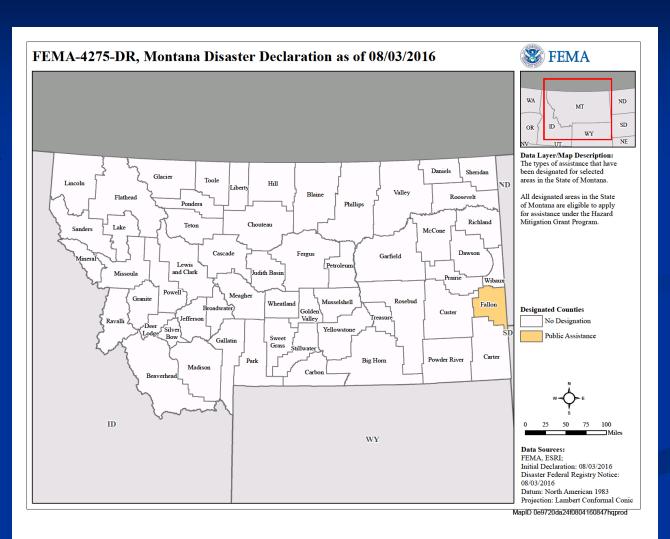
#### PRESIDENTIAL DISASTERS SINCE 2013

- 5/24/2016 FEMA 4271 DR
  - Severe storm straight line winds
  - \$192,892 in Hazard Mitigation Grant funds



#### PRESIDENTIAL DISASTERS SINCE 2013

- 6/12/2016 -DR-4275
  - Tornado
  - \$127,316 in Hazard Mitigation Grant funds



# Hazard Mitigation Grants funded projects since 2013

#### **DR-4127**

- Miles City Transfer Switch: Federal \$3,695 / Local \$1,232
- DNRC Drought Program: Federal \$14,976 / Local \$4,992
- Missoula County Fuel Reduction: Federal \$112,500 / Local \$37,500
- Fergus County Acquisitions: Federal \$120,821 / Local \$30,418
- Sheridan Board: Federal \$13,070 / Local \$4,357
- Cascade Elevation: Federal \$52,829 / Local \$17,610
- Dry Creek Broadwater County: Federal \$65,475 / Local \$21,825
- Baker Acquisition: Federal \$66,994 / Local \$22,331

# Hazard Mitigation Grants funded projects since 2013

#### **DR-4198**

- Valley County Stream Gauges: Federal \$6,412 / Local \$2,137
- Musselshell Co. Stage Stop Acquisition: Federal \$160K / Local \$53,333

#### **DR-4271**

- Stillwater Co. Generator Project: Federal \$9,6745 / Local \$3,225
- Toole Co. Marias Medical Center Generator: Federal \$105,912 / Local \$35,304

#### **DR-4275**

- Fallon County Weather Radios: Federal \$9,674 / Local \$3,225
- Madison County Mammoth Area Fuels Reduction: Federal \$120,257 / Local \$40,086

## FEMA Pre-Disaster Mitigation Grants Since 2013

#### **Planning Projects**

- Develop & Update State and Local PDM Plans
- PDM 2013 6 County Plan Updates: Federal \$134,846 / Local \$44,950
- PDM 2014 5 County Plan Updates: Federal \$108,600/ Local \$36,201
- PDM 2015 8 County Plan Updates: Federal \$107,540 / Local \$35,929
- PDM 2016 6 County & State Plan Updates : Federal \$292,604

#### **Non-Planning Projects**

- 2013 Wyttenhove Custer County: Federal \$227,947 / Local \$75,982
- 2016 Musselshell Acquisitions: Federal \$2,522,236 / Local \$966,156
- 2016 Deer Lodge Acquisition: Federal \$99,377 / Local \$24,844
- 2016 Stillwater Landslide: Federal \$1,860,000 / Local \$620,000

## **FEMA Flood Mitigation Grants Since 2013**

#### FMA 2013

■ Miles City Flood Plan: Federal \$21,500 / Local \$181,500

#### FMA 2015

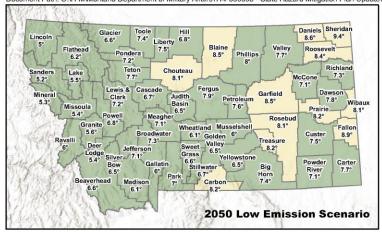
- Musselshell Acquisition: Federal \$177,922 / Local \$19,769 (90/10 split repetitive loss)
- Musselshell Acquisition: Federal\$ 233,347 / Local \$24,816 (90/10 split repetitive loss)

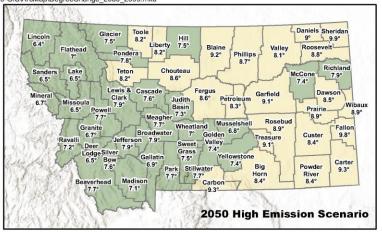
## CHANGES FOR 2018 STATE PLAN UPDATE

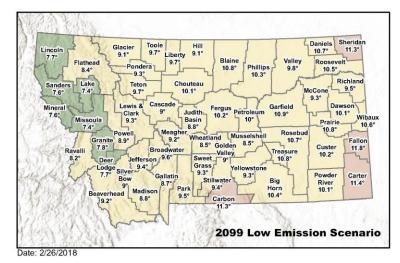
- Compliance with FEMA's 2015 State Mitigation Review Guide.
- Consider Probability of Changing Future Conditions, including Effects of Long-Term Changes in Weather Patterns and Climate
  - Changes in location and magnitude of impacts (more intense storms, frequent heavy precipitation, heat waves, drought, extreme flooding, or increased wildfire).
  - Increased vulnerability due to climate change.
  - Incorporate Climate Change Element in Risk Assessment using Data Developed by FEMA and NOAA for Montana Counties.

#### PROJECTED TEMPERATURE CHANGES

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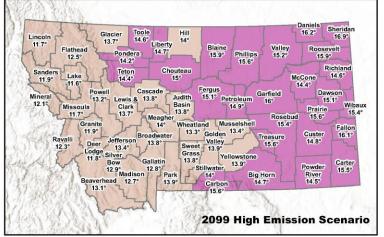


Figure #

emmsichange year 20 scenari greenh through

Low emissions scenario assumes that global emmisions of the greenhouse gas that cause changes in climate conditions peak in the year 2040 and then decline. High emissions scenario assumes that global emissions of greenhouse gases remain largely unabated through the 21st century (FEMA 2017).

**Degree Change (°F)** 11.1 - 14.0 5.0 - 8.0 14.1 - 17.0 Degree Change in Maximum Median Annual Temperature Between 2009 and 2050/2099 Low and High Emission Scenarios State of Montana Multi-Hazard Mitigation Plan 2018 Update

#### **2018 PLANNING PROCESS**

- Permanent Montana Mitigation Advisory Group
  - Biweekly (7) workshops to update mitigation strategy from September – December
  - Representation from State Agencies, Federal Partners, Non-Governmental Organizations
- Stakeholders Group
  - Entities responsible for hazard data, climate projections and data, emergency management, land use and development, infrastructure, and natural and cultural resources.
  - Seek comments from review of draft Plan.
- Six Public Meetings
  - Coincide with meetings held by other organizations

#### HAZARD RANKING METHODOLOGY

- Calculated Priority Risk Index (CPRI)
  - Probability Highly likely to unlikely
  - Magnitude/Severity catastrophic to negligible
  - Warning Time < 6 hours to > 24 hours
  - Duration- < 6 hours to > one week
  - Modified Index to include:
    - Economic Impacts catastrophic to negligible
- State Discretionary Hazard Prioritization

#### 2018 HAZARD PRIORITIZATION

- 1 Wildfire and Rangeland Fire
- 2 Flooding
- 3 Earthquakes
- 4 Drought
- 5 Severe Weather
- 6 Hazardous Materials & Transportation Accidents
- 7 Disease (public health, agriculture, wildlife)
- 8 Landslides & Avalanche
- 9 Dam Failure
- 10 -Terrorism
- 12 Volcanic Ash

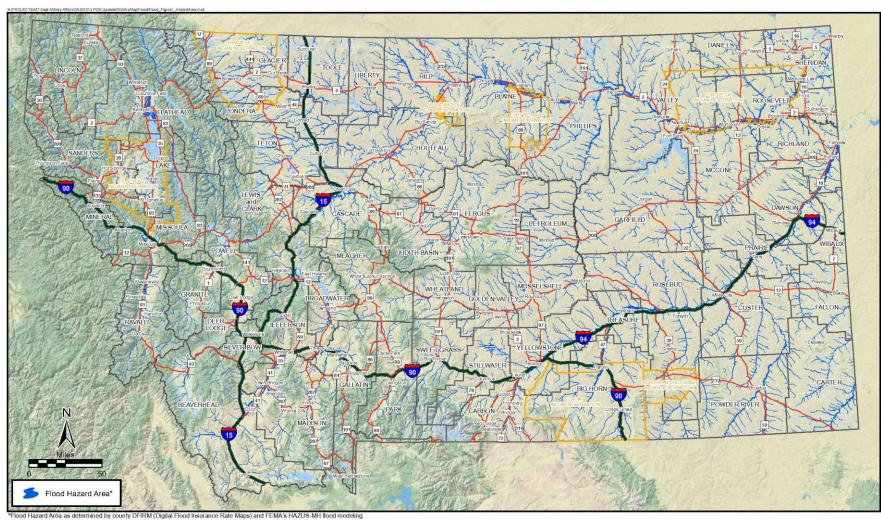




#### 2018 RISK ASSESSMENT

- Developed hazard profiles
- Determine Spatial Hazard Areas
  - DFIRMs/HAZUS for Flooding
  - Inundation maps for Dam Failure
- Use GIS to intersect Critical Facility and Building Stock
   Data with Hazard Areas
  - Report # and value of state critical facilities, residential and commercial/agricultural/industrial structures at risk for each county and incorporated city by hazard
  - Link NRIS Structures Framework with Cadastral for better spatial representation of vulnerable structures
- Determined societal exposure
  - Total population at risk, under 18, over 65

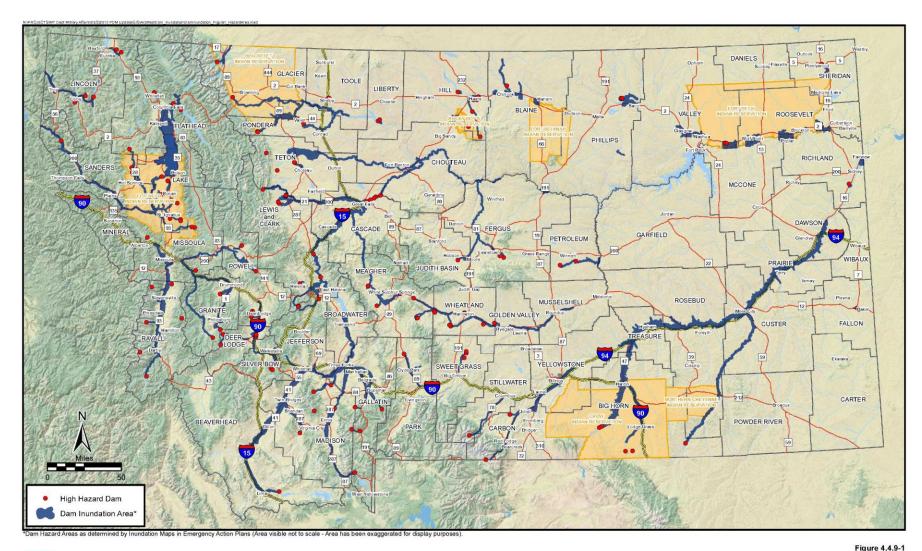
## **2013 FLOOD HAZARD MAP**







#### 2013 DAM FAILURE HAZARD MAP





#### **MITIGATION STRATEGY**

- One Goal for each Hazard plus All Hazard Goal
- Update Mitigation Objectives Consistent with FEMA Guidance
  - Prevention, Property Protection, Structural, Public Education and Outreach, Natural Resource Protection, Emergency Services, Planning/Mapping Projects
- Determine Status of Existing Mitigation Projects
  - Complete, Retain, Reword, Delete
  - Document Progress Made, Planned Activities
- Include New Mitigation Projects and Implementation Details to Reduce Losses Identified in the Risk Assessment
  - Responsible Agency, Potential Funding Sources

### **FLOOD MITIGATION PROJECTS**

Project 3.1.1 - Encourage jurisdictions to pursue mitigation projects for repetitive loss structures or any severe repetitive loss properties identified in the future.

Project 3.2.1 - Improve flood risk hazard mapping.

Project 3.2.2 - Coordinate with partners on flood mitigation (e.g. Joint Stream Restoration Committee, Conservation Districts, Drought and Water Supply Committee, Silver Jackets).

Project 3.2.3 - Develop digital mapping for all levees within the State.

Project 3.2.4 - Identify and catalog all repetitive and severe repetitive loss properties in the State.

Project 3.3.1 - Encourage appropriate entities to obtain conservation easements for land in the floodplain.

Project 3.4.1 - Increase flood water conveyance at transportation crossings including upgrades to undersized bridges or those with scour damage.

Project 3.4.2 - Implement appropriate mitigation for highways that flood.

## **FLOOD MITIGATION PROJECTS**

Project 3.4.3 - Support local communities to elevate community water systems where vulnerable to flooding.

Project 3.4.4 - Support local communities to install and/or enhance storm water systems to reduce flood damage.

Project 3.4.5 - Encourage Natural Channel Design (NCD) techniques for stream restoration and bank restoration/stabilization projects to increase flood resiliency.

Project 3.4.6 - Encourage projects that will increase stream length to regain natural function and reduce impact of flooding.

Project 3.5.1- Promote flood hazard risk communications.

Project 3.5.2 - Continue to provide education on benefits of National Flood Insurance Program (NFIP).

Project 3.5.3 - Provide outreach and technical assistance in joining the NFIP Community Rating System for reducing flood insurance premiums.

## **FLOOD MITIGATION PROJECTS**

Project 3.5.4 - Educate home and business owners on anchoring fuel storage tanks, backflow valves in toilets and floating propane tanks.

Project 3.5.5 - Identify and manage risks associated with levees by promoting insurance and financial assistance programs.

Project 3.5.6 - Support community-based education and outreach to landowners about the risks of developing outside of designated areas, but in known flood prone and Channel Migration Zones.

Project 3.5.7 - Educate public on need to limit future development in the floodplain.

Project 3.6.1 - Improve identification of ice jams and promote development of emergency action plans.

## DAM FAILURE MITIGATION PROJECTS

Project 10.1.1 - Develop updated evacuation maps for non-federal high hazard dams for risk assessment.

Project 10.1.2 - Evaluate existing dams for hazard classification.

Project 10.1.3 - Keep Emergency Action Plans current.

Project 10.2.1 - Repair high hazard dams with deficiencies.

Project 10.3.1 - Exercise Emergency Action Plans.

Project 10.3.2 - Encourage continued participation of local and tribal DES in DNRC dam safety table top exercises.

Project 10.3.3 - Streamline and improve DNRC earthquake response protocol.am safety table top exercises.

Project 10.4.1 - Provide awareness to community of possible flooding from operational flows.

#### **CAPABILITY ASSESSMENT**

- Mitigation Policies, Programs, Capabilities for Flooding
  - National Flood Insurance Program and Community Rating System
  - Map Modernization and Risk MAP Programs
  - Flood Mitigation Assistance Program
  - Dam Safety Program
- Local Mitigation Capabilities for Flooding
  - Building codes
  - Zoning
  - Growth Policies
  - Subdivision Regulations
  - Planning Boards
  - Floodplain Management

### PROJECT SCHEDULE

- Planning Team Meetings September through December
- Public Meeting in 6 DES Districts March/June 2018
- Draft Plan Submittal to DES for 30-Day Review June 15, 2018
- Respond to DES Comments and Produce Final Corrected Draft –
   July 15 to 31, 2018
- DES Submits Plan to FEMA for Pre-Approval (45 days) August 1, 2018
- Respond to FEMA Comments and Produce Final Plan –
   September 15 to 30, 2018
- Plan Adoption by State October 1 to 15, 2018
- FEMA approval letter to State October 16 to November 1, 2018 or sooner

## Mitigation Minute











## 30 Years

of Hazard Mitigation

Assistance

- The Hazard Mitigation Grant Program

disaster to build back stronger

(HMGP) helps communities devastated by

- First mitigation project: purchased shore land

- First saferoom is built in lows to keep people

- The Flood Mitigation Assistance (FMA) Grant

Program provides funding for activities that

reduce or eliminate losses from flooding

safe during extreme weather events

 The Community Rating System (CRS) recognizes the reduced risk in communities

that protect against floods

- First tribal project

- \$1B in obligated grants

1994

to prevent future flooding in St. George, Utah

2018

2008



1988





1998

 The Pre-Disaster Mitigation (PDM) Grant Program helps communities reduce risk from future disasters

#### 2003

- First PDM tribal grantee

#### 2004

- First tribal government, Multi-Hazard Mitigation Plan
- CRS: 1,000 participating communities
- First state with Enhanced State Mitigation Plan

#### 2005

- \$58 in obligated grants
- National Institute of Building Sciences (NIBS) Multihazard Mitigation Council (MMC) determines that on average, every \$1 spent on mitigation results in a \$4 return of avoided future losses

#### 2007

- Properties mitigated: 100,000

#### 2010

- \$108 in obligated grants

#### 2013

- First HMGP tribal grantee
- Program Administration by States (PAS) gives greater authority to states, territories, and tribes to administer grants

#### 2014

- The Unified Federal Environmental and Historic Preservation (EHP) Review provides a framework for handling EHP requirements during disaster recovery
- The Fire Management Assistance Grant Program (FMAG) provides grants for equipment, supplies, and personnel costs for the mitigation, management, and control of fires on public or private forest land or grassland.

#### 2016

- Insurance and Mitigation Readiness Division.

#### 2018

- \$15B in obligated grants
- Properties mitigated: 138,000
- NIBS MMC determines that on average, every \$1 spent on mitigation results in a \$6 return of avoided future losses
- CRS: approximately 1,500 participating communities

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ESTONES

1988 Robert T. Stafford Disaster and Emergency Assistance Act

1993 Hazard Mitigation and Relocation Assistance Act

1994 National Flood Insurance Reform Act

2000 Disaster Mitigation Act

2006 Post Katrina Emergency Management Reform Act

2012 Biggert-Waters Flood Insurance Reform Act

2013 Sandy Recovery Improvement Act 2014 Homeowner Flood Insurance Affordability Act **QUESTIONS?** 

Thank you